

# Empowering Participation through Digital Tools

October 29, 2025, Riga

**Eszter Hartay, ECNL**



European Center for  
Not-for-Profit Law



**Funded by  
the European Union**



[www.ecnl.org](http://www.ecnl.org)



@enablingNGOLaw

# About ECNL

---

- 20 years of experience in civil society law and policy
- We empower partners and build networks to co-develop locally-led responses with the goal to protect our spaces for action
- Through research, we create knowledge and strengthen legal protections

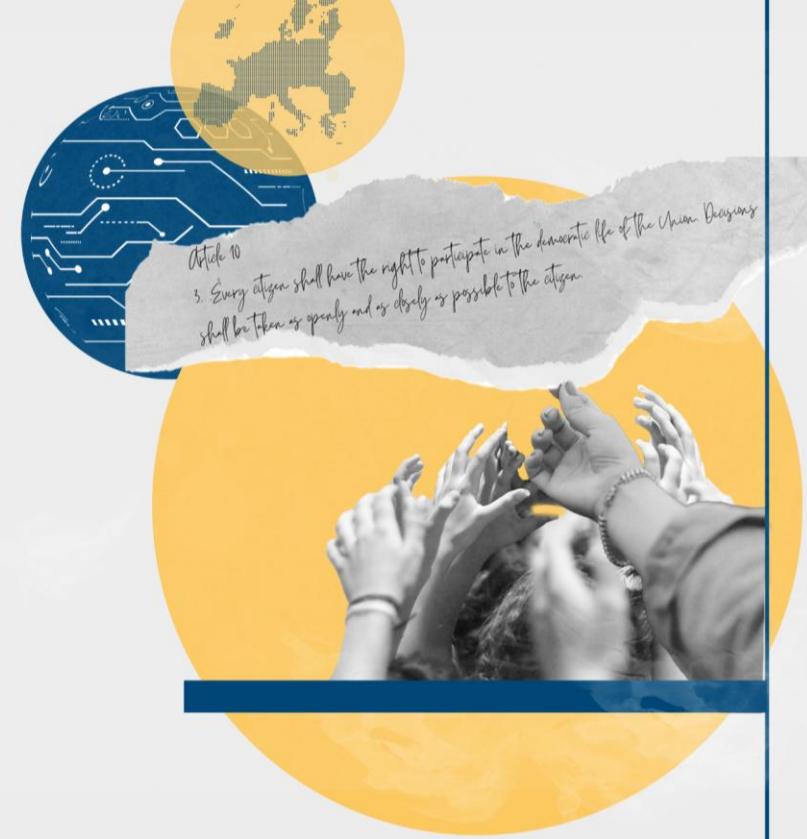


European Center for  
Not-for-Profit Law

Copyright © 2023 ECNL

11 November 2025

2



# NEW DIMENSIONS FOR PUBLIC PARTICIPATION

MODELS TO ENHANCE ENGAGEMENT  
IN THE EUROPEAN UNION



European Center for  
Not-for-Profit Law

- Overview of the key safeguards of participation at the EU level;
- Key benefits and types of **online platforms and gamification** and their use by the EU institutions and national/local level;
- Other examples that can promote public participation;
- Existing good practices and gaps for civil society participation;
- Recommendations on how to strengthen meaningful participation.



Examples from at least 12 countries

*See ECNL's report:*



# Online platforms for public participation and advocacy



## Key characteristics and benefits

- Reaching a wider population
- More inclusive and accessible to individuals with disabilities
- Increased participation and engagement
- Facilitate real-time interactions
- More cost-effective
- Offer a range of participation methods

## Types of platforms

- Citizen engagement platforms/softwares
- Online advocacy websites
- Online petition platforms
- Digital tools that support local/community engagement



# Gamification and serious games

## Key characteristics and benefits

- Provide educational content in an interactive and engaging manner
- Encourage cooperation and teamwork
- Inspire a broader range of participants
- Empower participants, making them active contributors
- Facilitate the collection of real-time feedback
- Facilitate behavioral change and the implementation of policies



## Types of games

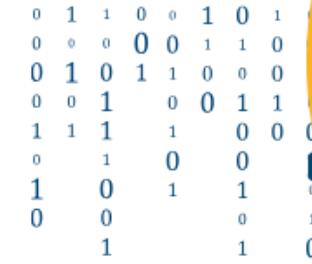
- Information sourcing games
- Data generation games
- Pervasive games (location-based games)
- Deliberative games
- Co-designed games
- Educational games
- Marketing games



# Considerations

---

- Internet access
- Digital literacy
- Content curation/moderation policies in place
- Privacy and Data Protection
- Cybersecurity
- Protection of human dignity
- Effective follow-up



A 10x10 grid of binary digits (0s and 1s) arranged in a grid pattern.

0	1	1	0	0	1	0	1		
0	0	0	0	0	1	1	0		
0	1	0	1	1	0	0	0		
0	0	1	0	0	0	1	1		
1	1	1	1	1	0	0	0		
0	1	0	0	0	0	0	0		
1	0	1	1	1	0	0	0		
0	0	0	0	0	1	1	0		
	1	1	0	1	0	0	1		
		1	0	1	0	0	1		



# AI IN PUBLIC PARTICIPATION: FALSE PROMISE OR GENUINE HOPE?

*“Artificial intelligence systems, when used responsibly, with adequate safeguards and due diligence and consistent with human rights law, can play a significant role in enhancing good governance, including by facilitating access to information and participation in public life, strengthening democratic institutions and the resilience of civil society”*

**“[U]sed in compliance with international human rights law, information and communications technology can be an effective tool to foster greater participation and contribute to promoting human rights principles and good governance”**

A/HRC/RES/57/5 UN Human Rights Council Resolution on The role of good governance in the promotion and protection of human rights

# Use of AI-assisted tools

- Content moderation
- Translation services
- Chatbots
- Automated moderators
- Processing, analysing and summarising inputs
- Proposing relevant topics to platform users
- Provide data regarding participant practices
- Increase user engagement



*See ECNL's blog:*



European Center for  
Not-for-Profit Law

Copyright © 2023 ECNL

11 November 2025

8

# Benefits and considerations

---

- Find/extract patterns from data
- Deliberative potential
- Save time and costs (?)
- Visualize results
- Solve language barriers/multilingual
- Analysis and synthesis of responses
- Scalability
- Interoperability

- Privacy risks
- Discrimination and bias
- Sentiment misclassification
- Digital divide
- Exclusion instead of inclusion
- "Drowning effect" - losing fringe voices to find middle-ground alignment
- Misinformation/hacking



# A Framework for Human Rights-Centered Tools

---

- Human Rights Impact Assessment - before piloting and periodic reassessments
- Addressing potential pitfalls of AI participation tools
- Meaningful human-in-the-loop validation
- Civil society engagement - bottom-up inclusion
- Transparency, evaluation and sustainability



# THE FRAMEWORK FOR MEANINGFUL ENGAGEMENT

## GUIDANCE FOR CONVENORS



Society  
Inside



European Center for  
Not-for-Profit Law

# FRAMEWORK FOR MEANINGFUL ENGAGEMENT

1

## **Creating a shared purpose**

Why is shared purpose important?

Some possible purposes for stakeholder engagement

Engaging internal and external stakeholders in defining purpose and outcomes

2

## **Designing and delivering a trustworthy process**

Step 1: Understanding and addressing worries about barriers and limitations

Step 2: Deciding when to engage

Step 3: Deciding who to engage

Step 4: Choosing engagement methods

3

## **Demonstrating visible impact**

Phase 1: Setting up internal buy-in from the get-go

Phase 2: Analysing findings and evaluating responses

Phase 3: Communicating and engaging around impact

Phase 4: Reflecting and acting on stakeholders input

Phase 5: Evaluation

# Recommendations

---

## Public Institutions:

- Commit to a rigorous process even when it's slower and more complex than purely technical solutions
- Allocate sufficient budget for human rights work, not just technical development
- Establish multi-stakeholder governance before beginning development

## Civil Society Organizations:

- Demand seats at design tables, not just consultation opportunities
- Insist on published human rights impact assessments before deployment
- Hold institutions accountable through monitoring and public advocacy



# Recommendations

---

## Technology Developers:

- Design for transparency and human oversight from the start
- Prioritize minority voice amplification features over efficiency
- Engage ethicists and rights experts as core team members, not afterthought reviewers

## Public:

- Ask questions: How was my input analyzed? Can I trace it in the final report? Who reviewed the AI's work?
- Use grievance mechanisms when AI misrepresents your perspective
- Participate in impact assessments and usability testing





[www.ecnl.org](http://www.ecnl.org)



[@enablingNGOLaw](https://twitter.com/enablingNGOLaw)



[info@ecnl.org](mailto:info@ecnl.org)



0031 639029805

# THANK YOU!

**European Center for Not-for-Profit Law  
Stichting**



Riviervismarkt 5, 2513 AM, the Hague, Netherlands

Funded by the European Union. Views and opinions expressed are however those of the author(s) only and do not necessarily reflect those of the European Union or the European Education and Culture Executive Agency (EACEA). Neither the European Union nor the granting authority can be held responsible for them.



**Funded by  
the European Union**